

# PROCURA DELLA REPUBBLICA

# presso il Tribunale di Tivoli The Public Prosecutor

Group of Experts on Action against Violence against Women and Domestic Violence (GREVIO)

Rome, 15 march 2019

1. The Public Prosecutor's Office in Tivoli (Rome EAST). The experience gained during the years 2017 and 2018.

The Tivoli Public Prosecutor's Office has jurisdiction over a wide territory with around 500,000 inhabitants, near Rome.



Since November 2016 we have implemented the Istanbul Convention.

The role of the Public Prosecutor and his specific training in the matter of violence against women is essential, as the Public Prosecutor's Office:

- conducts criminal investigations;
- maintains relations with local institutions dealing with prevention and treatment (social services of municipalities, local health authorities, regionasl authorities, etc.);
- directs police and carabinieri;
- requests preventive measures to protect women;
- intervenes in civil procedures of separation, divorce, custody of minors.

The experience of these two years shows that the phenomenon of gender violence requires an integrated action of the many public institutions involved, which often operate without communicating.

#### 2. Creation of a network.

Since November 2016, the Public Prosecutor has set itself the goal of creating an integrated network between the various actors operating in this sector.

Below are listed the achieved results:

- a) A protocol was signed on the 29th of November 2016 with the Local Health Administration Unit (ASL, which is responsible for health services, including family clinics and 5 hospitals), the Lazio Association of Psychologists and Lawyers for the implementation of an integrated system, to protect victims of gender-based violence under conditions of particular vulnerability;
- b) in execution of the protocol was established an inter-institutional table, which meets periodically (approximately every month) and includes the Public Prosecutor's Office, Local Health Administration Units, lawyers, the Order of the Psychologists, Municipalities, anti-violence associations (*Differenza Donna*), police and carabinieri.

With the institutional table have been:

- created relations between institutions which previously did not communicate,
- coordinated joint actions,
- written operational protocols to be followed in cases of violence against women.

# 3. Inform and inspire trust of the women victims of crime.

The Public Prosecutor has set himself the goal of overcoming the mistrust of women to contact the Police and judicial authorities.

Below are listed the achieved results:

a) Establishment of the help desk for victims within the Public Prosecutor's Office.

Tivoli is the first Public Prosecutor's Office which has set up its own "Space for Listening to Victims" managed by the Order of Psychologists on a voluntary basis, with an immediate availability of lawyers and specialized police officers.

People who wish to report gender-based violence are received in the room shown in the picture below. At their request, is arranged the assistance of voluntary lawyers, police and carabinieri of the Public Prosecutor's Office, social services of the Municipalities, etc.



## b) Information to victims on their rights

The Public Prosecutor's Office of Tivoli has prepared a document explaining the rights of the victim, drawn up in an immediately understandable form, with the help of a university professor specialized in simplifying the bureaucratic and legal language.

The information document is given to all women who report a crime wherever they do so (in front of the Police or Carabinieri).

On 8 March 2019, the Women's Day, the document was printed and will soon be distributed in places potentially frequented by victims of violence (e.g. hospitals). It is also delivered to the Grevio delegation.

In the following days it will be translated into 8 languages (EU languages plus Arabic).

# PROCURA DELLA REPUBBLICA PRESSO IL TRIBUNALE DI TIVOLI



# c) Publicizing the protection measures adopted.

Through local newspapers and television stations, the Public Prosecutor communicates the most important measures adopted to protect victims gender-based violence, with a view to increase the trust in the judicial response and encourage complaints.

#### 4. Establishment of anti-violence centers and shelter houses. The role of associations.

## Goal: to set up anti-violence centers and open shelter houses.

The role of anti-violence centers is essential in order not to leave women alone after the complaint. Experience shows that the woman can hold up the trial only if followed and helped.

Shelter homes are essential to secure women and their children.

#### Implementation:

Two years ago there were no anti-violence centers and shelter houses on the territory.

The Public Prosecutor's Office of Tivoli worked in cooperation with the Municipality and the regional authorities to obtain an anti-violence center in the area: the first anti-violence center was opened in Tivoli in September 2018 and is managed by *Differenza Donna*.

It is a structure that can be reached by phone 24 hours a day and equipped with specialized personnel.

Soon two family houses will open.

# 5. Training.

The Public Prosecutor has set himself the goal of training the judicial police and the other operators (e.g. hospitals).

## Realization:

- a) The Public Prosecutor's Office of Tivoli joined the (preliminary) project Daphne call Action grants to support national or transnational projects on multi-agency and multi-disciplinary cooperation to respond to women and / or children, and on tackling underreporting JUST / 2015 / RDAP / AG / MULT, proposed by the President of the Association Differenza Donna NGO;
- b) Training courses have been held and are scheduled for the personnel of the healthcare and assistance structures;
- c) Training courses were held for lawyers dealing with the defense of victims of gender-based violence, also with the Tivoli Bar Association.
- d) Courses are also scheduled for police and carabinieri.

# 6. Knowledge of the phenomenon:

Goal: to know where and in which contexts violence occurs.

Implementation: the study of the University of Turin is at an advanced stage to find out in which places and social and economic contexts gender-based crimes take place, and which of these are more receptive to complaints;

#### 7. The criminal proceeding.

Goal: to take all measures to increase investigations (and complaints), avoid secondary victimization and offer protection.

## Implementation:

- a) Strengthening the number of prosecuting attorneys dealing with crimes of sexual abuses and gender-based violence (and crimes against minors). Out of 8 magistrates, 4 magistrates are those dealing exclusively with this matter;
- b) **Specialization of police and carabinieri personnel** who receive complaints (in the main police and carabinieri headquarters, among which 10 on an experimental basis);
- c) Launch of the Pink Code at the surrounding hospitals, which is a project in coordination with the Rome 5 ASL and Women Difference to support women victims of violence already at the level of the emergency services;



## PROCURA DELLA REPUBBLICA PRESSO IL TRIBUNALE DI TIVOLI

d) Creation of a protected audition room since November 2016. It is a place dedicated to listening to victims of violence, which has been created in order to avoid visual contact with the offender, equipped with adequate technological tools (small cameras and microphones) that allow judges and lawyers to follow remotely the victim's examination, conducted by a psychologist.



e) **Priority in investigations.** Prosecuting attorneys deal with proceedings in which there may be danger to the victim of gender-based violence with absolute priority, requesting precautionary and protective measures even in a few days.

The judges provide extremely promptly.

- f) Directive to police and carabinieri on how to deal with these crimes. In April, a directive will be adopted by the Public Prosecutor, binding for approximately 1000 carabinieri and local police officers, with a detailed indication of how to receive the complaints of women victims of violence, which investigations to carry out, which questions to ask and how to evaluate the risks of repetition of the crime.
- g) Provide a **fast track** for gender-based violence trials;
- h) Control by the Public Prosecutor that the protection measures for victims of gender-based violence are respected;
- i) Acquisition of information from the penitentiary institutes, to check that the people who must be released from prison for having served their sentence are not dangerous anymore. If is not so, special protective measures are requested;
- 8. Special protection measures for women victims of violence, defined as preventive measures, not envisaged by other European countries.

**Goal:** to ensure immediate protection for women victims even outside the criminal process.

**Implementation:** The Public Prosecutor's Office of Tivoli, as first in Italy, has obtained prevention measures against perpetrators, to be applied to their release from prison once their sentence has been



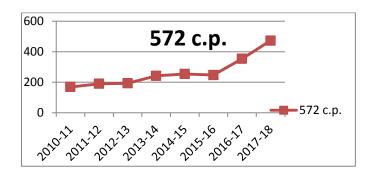
# PROCURA DELLA REPUBBLICA PRESSO IL TRIBUNALE DI TIVOLI

served. This is a special control measure provided for by the anti-mafia code for members of criminal organizations. The provision is issued very quickly by a specialized court. The preventive measure requires first of all the obligation not to approach the victim otherwise the person will be arrested immediately.

# This form of protection is now widespread in Italy.

Below are the results achieved in the last two years (2017/2018) in a territory with 500,000 people, as a result of the measures issued to date;

- a) No femicides (12 homicides);
- b) 1 attempted femicide ended with final conviction of the perpetrator (36 attempted murders);
- c) complaints of ill-treatment have doubled.



Roma, 15 marzo 2019

The Public Prosecutor Dr. Francesco Menditto

Traslation by dott. Lorenzo Negri